

**Priorities for Council Attention and Action**

On March 7, 2017 the Tigard City Council members adopted the city's goals for the next two years. Criteria for these goals included a policy-level focus; two-year timeframe; limited impacts on core service delivery; implementing the strategic plan; be achievable; and benefit the whole.

### 1. Advance a Local Option Levy and Facilities Bond to Voters to Increase Resources and Space for Day-to-Day City Services.

- Develop key messages to inform/educate the public about city services and funding challenges for outreach effort
- Develop and administer a second community survey or focus groups to test key messages for levy support
- Launch a comprehensive outreach campaign to inform and educate the community about specific funding challenges
- Develop and administer a third community survey or focus groups that tests support for a local option levy
- Quarterly briefings with City Council to plan for local option levy
- Using findings from completed outreach and research, draft local option levy alternatives for council consideration
- Present local option levy possibilities for council review; decision about whether to pursue a local option levy on the May 2018 ballot
- Launch education and information on levy proposal
- File ballot measure with Washington County for May election

#### Progress/Activity:

- Summer 2017 started a robust education campaign that focused on Tigard's looming budget crisis. This included outreach at Ice Cream summer visit, the award-winning Budget & Brews, and your City in 60.
- In February 2018, Council considered whether to refer a local option levy to Tigard voters on the May 15 ballot. Council suggested changes in the proposed ballot title language and by a vote of 4-1 approved Resolution No. 18-09.
- Undertook an extensive and comprehensive outreach effort that including the production of key communication pieces, added a "Budget Snapshot" to the city's website with content such as the "Where does your property tax dollar go?", "Types of Revenue" and "Revenue vs. Expense" graphics. Added a GIS interactive map that calculated how much each property would pay if the levy passed. The city also started "At Your Service" staff profiles that highlighting staff members working for the community.
- Facilitated the Levy and Bond Task Force meetings. In June the city thanked Levy & Bond Task Force members for all their help and noted that we would contact them after staff had time to scope questions for the task force before we reengaged.
- Placed Local Option Levy on May 2018 ballot.
- On May 15, voters turned down a city levy that would have put money into police, library and parks maintenance operation. Following the decision, city conducted independent focus groups for feedback about the resulting vote. Council may decide to try again with a more limited scope.
- Council approved an amendment to the charge of the Audit Committee to include performance audit oversight with Resolution No. 18-46 (October).
- As a consequence of the levy failure, the Budget Committee approved the FY2019 budget with over \$2.5M in cuts to services, including: longer wait time in the library, fewer Police officers, fewer recreation opportunities, reduced economic development efforts, no passport services, and reduced social service and community events grants. Council adopted the budget on June 26.

## 2. Expand Recreation Opportunities for the People of Tigard.

- Continue to implement city recreation program in 2017-18 and 2018-19 adopted budget
  - Continue to implement recommendations of the Recreation Program Study from 2013
  - Pilot for after school programming at Metzger
  - Add additional afterschool programs at other schools
  - Expand programs and classes with outside providers
  - Expand outdoor events (movies, concerts, pop-ups in the park)
  - Offer indoor events and programming using Fanno Creek House, Dirksen modular facility and school facilities
- Continue to pursue feasibility of partnership opportunities with other cities and organizations.
  - Discuss partnerships with the Tigard-Tualatin School District including programming and facilities at Templeton, Metzger, Alberta Rider, Tigard High School, and Art Rutkin sites
  - Form a Recreation Task Force made up of PRAB members to evaluate recreation partnerships and make recommendations to Council, including:
    - Explore partnership opportunities with the cities of Sherwood, Tualatin and Wilsonville
    - Prepare a white paper about recreation opportunities
    - Suggest recreation-related questions for the 2017 Community Attitudes Survey

### Progress/Activity:

- Construction began in early August on an Interpretive Shelter/Restroom and Nature Play area in Dirksen Nature Park. The additions will greatly benefit programs at the park.
- Design work continued on a project to build the remaining segments of the Fanno Creek Trail from Woodard Park to Bonita Road and build a new connection from the end of 85th Avenue (Hall Boulevard) to the Tualatin Bridge. A Citizen Advisory Committee meeting for this project is was held on August 1.
- Revenues from the Recreation Program continued to increase in 2019 – mostly through the increase in camps and classes, and despite having fewer opportunities for large event sponsors.
- The implementation of the recreation program recommendations continues, though the expansion of the recreation program has halted with the loss of staff because of the levy failure in May. The following programs have felt the effect of staff reductions and proposed reductions:
  - The afterschool program at Metzger was postponed this year, as are additional afterschool programs, until additional staffing is available.
  - Fanno Creek House is part of the park rental facilities, open only during regular PW business hours.
  - Staff discussions with other agencies including TTSD, Sherwood, Tualatin, and Wilsonville has slowed due to the uncertainty of funding in the near future.
  - The number of outdoor events will not expand and we expect to maintain currently scheduled activities through the spring.
  - Planning for 2019 summer events is on hold until funding for the Recreation Program in FY 2019-20 is solidified.
  - There is currently only one limited-duration employee running recreation programs through the spring.
  - The Metzger School Park HUD grant was not successful, however some smaller improvements working with our partners, (especially the Supa-fresh program) are still planned.
  - Staff looked into merging with Tualatin on some summer camps that tend to have lower enrollment.
  - Staff are currently working on a public-private partnership to develop an artificial turf field at Metzger Elementary School.

### 3. Make Downtown Tigard a Place Where People Want to Be.

- Focus on identifying and acquiring property and developing the Downtown Plaza.
  - Design and develop Tigard Street Heritage Trailhead plaza as a gathering place and event space
  - Complete design and engineering for Main Street at Fanno Creek public space
  - Evaluate locations for other plaza/public space, including as part of Civic Center visioning
- Make Downtown Tigard a livable community with something to offer residents 18 hours a day, 7 days a week; develop housing units within Downtown.
  - Complete cleanup and redevelopment of the Main Street at Fanno Creek property into a mixed-use building and public space
  - Complete Metro grant funded pre-development projects to attract new housing/mixed use development, including affordable housing, and engage with developers
  - Build the capacity of the Tigard Downtown Alliance to produce programs and projects that meet the Council goal
  - Work with a range of community groups to design and program the Tigard Street Heritage Trail
  - Enable existing businesses to improve their properties and attract new businesses to vacant buildings through the Urban Renewal Improvement Matching Grant Program
  - Partner with the TDA to pursue Oregon Main Street grant funding for property improvements.
- Implement Downtown Projects.
  - Main Street Green Street Phase II
  - Tigard Street Trail
  - Fanno and Main

#### Progress/Activity:

- Staff and Resolve Architecture & Planning briefed Council in February and September about the “Universal Plaza” to be constructed on a TCDA-owned property on Burnham Street. “Universal” refers to the plaza design incorporating amenities that are usable by people of all ages and abilities and its connection to the natural universe. Plaza features, including a splash pad, will include interpretive artwork and installations on natural ecosystems with data, art, history and stories that will make the plaza an educational destination for schoolchildren and summer camp visits. The plaza could also accommodate musical or other events that seat up to 900 people and a farmers market or fair with 80 booths. Throughout the summer, staff conducted public outreach and joined events in order to discuss the plaza and get public input. An interactive webpage was also set up to collect comments on the design. A business plan to help the plaza support additional FTE required for the plaza will be presented to Council in December.
- Oregon DEQ issued a Certificate of Completion for the Main Street at Fanno property, completing the EPA Brownfield grant funded cleanup of the site. AVA Roasteria signed a Disposition and Development Agreement to purchase and redevelop the property into a mixed-use building, including a café and condominiums. Design work has started on the development.
- The Urban Renewal Improvement Matching Grant Program Committee awarded three matching grants to property owners/ business to improve their buildings.
- Metro-grant funded pre-development work started on a potential affordable senior housing/new senior center on the Senior Center site in the urban renewal district.
- The city awarded the Tigard Downtown Alliance \$40,000 funding to expand their capacity to produce programs and projects that support downtown revitalization. Staff will work with the TDA board to update their performance measures and support downtown events including Art Walk and Trick or Treat Main Street.

- Produced and executed the 2nd Annual taste of Tigard to resounding success with the local community and Tigard food and beverage entrepreneurs.
- Staff were awarded a \$75,000 National Endowment of the Arts Our Town grant to fund interpretative elements, artwork, large public works of art, and site furnishings for the Outdoor Museum portion of Tigard Street Heritage Trail project.
- Staff worked with the TDA to secure a \$35,000 WCVA grant to fund interpretative elements, and site furnishings for the Outdoor Museum portion of Tigard Street Heritage Trail project.
- Staff has a “Call for Stories” out to multigenerational storytellers to contribute content to the Outdoor Museum portion of the Tigard Street Heritage Trail funded through the Our Town grant.
- In October, Council approved two IGAs with Metro – 1: to receive funds related to the Fanno Creek Trail Alignment Study: Bonita to Tualatin River and 2: cost share obligations for Main Street Phase II.
- Work on the Tigard Street Heritage Trail and Plaza project continues. Staff are working with ODOT and other agencies for permit requirements. Rotary has committed to a donation of a clock and construction could start in the fall or spring if the bidding climate is favorable. Construction will provide for the trail, plaza and restrooms. Artistic and interpretive elements will be added as funding is procured in later phases.

#### **4. Pursue Development of Light Rail Along the Southwest Corridor.**

- Advocate for Light Rail to come to Downtown Tigard
  - Support request to the State Legislature for \$150M in state lottery funding for the Southwest Corridor Project.
  - Support legislation to grant the Metro Council authority to consolidate multijurisdictional land use actions involving the SW Corridor into a single decision and expedited land use appeal process.
- Adopt a Locally Preferred Alternative (LPA) in 2018 that advances Tigard’s land use and transportation priorities:
  - Direct service to downtown Tigard
  - Vehicle and pedestrian crossing at Ash Avenue
- Development of three light rail stations including one Downtown and two in the Tigard Triangle
  - Structured parking facilities in downtown, the Triangle, or both districts, to be made available for short-term public parking (non-commuters)
  - Implementation of Shared Investment Strategy projects that enhance the walkability and connectivity of the community near transit stations
  - Construction of affordable housing in the Triangle and downtown near transit stations, including replacement housing for “at risk” units due to SWC light rail construction concurrent with, or prior to, light rail construction
  - Mitigation and enhancement of sensitive lands, congested intersections, and other community assets due to light rail construction and operation.
  - Adoption of design standards and guidelines in TMC Title 18 to ensure that the quality of light rail components meet a high standard of urban design.
  - Effective outreach and communication with impacted neighborhoods. Environmental justice for low-income or non-English speaking residents for whom impacts are most disruptive.
  - Effective outreach and communication with impacted businesses. Economic development support for displaced or impacted Tigard businesses.
  - Execution of an intergovernmental agreement with TriMet for Services Related to Design Review, Permitting, Shared Parking and Facilitation of Affordable Housing
  - Participation on a Sustainable City Year Program multi-jurisdictional team to support City of Tigard goals in the SWC.

## Progress/Activity:

- In July, Council received a briefing on the SW Corridor Equitable Housing Strategy to address rising housing costs in Tigard and along the SW Corridor. An opportunity exists to make affordable housing investments in transportation-oriented development along the route. The strategy includes anti-displacement services and protections, preservation of existing affordable housing and building new housing. Council approved Resolution No. 18-38 acknowledging the equitable housing strategy for the SW Corridor.
- Tigard signed a Memorandum of Understanding with TriMet, Metro, the City of Portland, and Washington County that will ensure TriMet purchased remnant parcels from SW Corridor construction are prioritized for affordable housing development.
- Metro-grant funded outreach to Tigard residents who potentially face impacts from rising housing costs that could occur from the SW Corridor light rail project was completed. Staff conducted a series of outreach events with the community-based organization Unite Oregon in an effort to get more public involvement from underserved communities. These outreach events culminated in a multi-lingual public testimony for the project.
- Tigard, in conjunction with Metro and TriMet, held eight public meetings in July related to the DEIS. These included open houses, public meetings, updates to advisory committees and property owners.
- Project staff continues outreach to impacted property owners and business as well as interested parties.
- On October 30, Council met in a Special Meeting with just one topic - a briefing on the SW Corridor MAX Light Rail Project's Compliance with State-Mandated Land Use Criteria in the City of Tigard. Council received an update on concerns about the Locally Preferred Alternative alignment, recommended by the Steering Committee, not meeting specific land use criteria for the City of Tigard as identified in Tigard's Comprehensive Plan. These specific criteria relate to economic, urban form, safety and traffic impacts, and also maintaining Downtown Tigard as the city's primary transit center for rail and bus.
- Council will hold a public hearing on Nov. 13 to consider a draft Memorandum of Understanding with TriMet that could address some of these concerns but is not legally binding, and a recommendation to support the Preferred Alternative Alignment.

## 5. Implement Tigard Triangle Strategic Plan.

- Consider Lean Code and Plan Amendments
  - Lean Code (Describes development)
  - Zoning Map (Designates zoning on specific property)
  - Transportation System Plan/TPR Analysis (street network map, streets with bike facilities, alley map)
  - TTSP (Describes the vision for the Triangle)
- Infrastructure Planning
  - Triangle Stormwater Implementation Plan (Area-wide stormwater management)
  - 72<sup>nd</sup> Avenue Study (capacity and ultimate street section design)
- Development of Funding Tools
  - Establish Urban Renewal Agency – public vote on UR plan

## Progress/Activity:

- A consultant team was selected for the Tigard Triangle Equitable Urban Renewal Implementation Project and scope and budget are being negotiated. The project is expected to begin in January 2019. A series of community engagement events are being scheduled.
- Red Rock Creek Commons, the first Urban Renewal project is moving forward in the permitting process.

- 72nd Ave Study began in July 2018 and is expected to be completed by July 2019.

## 6. Annex Territory into the City.

- Prioritize annexation of islands including a strategy and incentives.
  - Review overall project approach, draft letter to island residents, outreach plan, potential incentives and legal process with council – 1<sup>st</sup> week in March, 2017
  - Schedule and conduct small group meetings/conversations, identify incentives – March – April, 2017.
  - Follow-up on incentives, develop schedule for hearings and final action – May – July 2017.
  - Develop a strategy for communication and outreach to residents, with the Council in the lead for outreach.
  - Develop a strategy for future annexations of the remaining Urban Growth Boundary (UGB).
  - Beginning July, 2018 develop a work plan for future annexations of the UGB. Include dates and deadlines for needed studies and outreach. Identify logical phasing options. Present work plan to council by the end of 2018.

### Progress/Activity:

- In September, Council approved Ordinance No. 18-16, 18-17 and 18-18, annexing the three remaining island properties into the city. Two owners requested immediate annexation to connect to city sewer.
- In June and July of 2017 Council held public hearings and approved annexations for ten island properties. The remaining properties were left out in 2017 due to ongoing negotiations with the owners. Except for the owners requesting city sewer hook-up, these were involuntary annexations and State law extends the effective date to 2021 and in two cases, beyond that. All of the city's islands of unincorporated land have now been addressed.
- In October CD began discussing strategy with the City of Beaverton and Washington County regarding Tigard's UGB.